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SENATE

REPORT
101-150

AUTHORIZING APPROPRIATIONS FOR FISCAL YEAR 1990 FOR THE CIVIC ACHIEVEMENT AWARD PROGRAM IN HONOR OF THE OFFICE OF SPEAKER OF THE HOUSE OF REPRESENTATIVES

SEPTEMBER 28 (legislative day, SEPTEMBER 18), 1989.—Ordered to be printed

Mr. FORD, from the Committee on Rules and Administration, submitted the following

REPORT

[To accompany H. R. 2358]

The Committee on Rules and Administration, to whom was referred the bill H.R. 2358, to authorize appropriations for the Civic Achievement Award Program in Honor of the Office of the Speaker of the House of Representatives, having considered same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE OF THE BILL

The bill would extend authorization of appropriations for the Civic Achievement Award Program in Honor of the Office of Speaker of the House of Representatives for one year. The authorization for the fiscal year ending September 30, 1990, is $1,033,785. The bill also makes minor adjustments relating to program element requirements and awards.

BACKGROUND

The Civic Achievement Award program was established in 1987 to promote civic awareness among fifth through eighth graders. The program is conducted and administered by the Close Up Foundation in cooperation with the National Association of Elementary School Principals, under the auspices of the Library of Congress.

The program's goals are to foster reading and research skills; enhance knowledge of the history, geography, and culture of this country; and provide the students with opportunities to put those skills and knowledge to work on civic projects for the benefit of their communities.

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Although there are some differences of opinion as to whether this program should continue receiving Federal funding, the Committee felt it deserved another year of a trial period to accomplish their goals. The Committee is of differing opinions as to whether the program should be structured differently, if it is extended, and the degree of Federal participation, if at all, in the future. Some Committee members raised the concern of the high salaries (in comparison to Federal employees) paid certain Close Up officials and the degree to which the Federal funding was being diverted to such salaries.

Committee Hearing

On April 6, 1989, the Committee on Rules and Administration held a hearing on the reauthorization of the Civic Achievement Awards Program. Testimony was received from Dr. James H. Billington, the Librarian of Congress, and Stephen A. Janger, President of Close Up Foundation.

Mr. Janger requested a budget authorization of $3,280,000 for fiscal year 1990 and that the authorization period be extended to a period of five years. He noted that the pilot and field test programs were successful and demonstrate the need for this program. The amount requested would permit the program to serve 1.3 million students during the upcoming launch year.

Dr. Billington disassociated the Library from the budget request of Close Up, citing the amount of the request and the fact that the program was operated outside the effective jurisdiction of the Library. He requested that the present relationship not be continued and suggested that it would be preferable simply to separate Close Up from any formal connection to the Library.

The Committee concurs with the suggestion of Dr. Billington that the program should be separated from the Library of Congress and another agency should be found through which the program may be funded in the future. Also, the Committee feels that in any such reorganization of this program, consideration should be given to providing a means to permit private funding in order to increase participation in the program.

Committee Action

On September 27, 1989, the Committee on Rules and Administration held a markup session on H.R. 2358. After discussion, H.R. 2358 was passed, unanimously, by a record vote and was ordered reported favorably by the Committee.

Committee Rollcall Vote

In compliance with paragraph 7 (b) and (c) of Rule XXVI of the Standing Rules of the Senate, the record of the rollcall vote in the Committee on Rules and Administration during its consideration of H.R. 2358 to report it favorably was:

YEAS (10)	NAYS (0)
Mr. Ford	
Mr. Pell	
Mr. Inouye	

Mr. DeConcini
Mr. Gore
Mr. Moynihan
Mr. Adams
Mr. Stevens
Mr. Garn
Mr. McConnell

COST ESTIMATE

In compliance with paragraph 11(a) of rule XXVI of the Standing Rules of the Senate, the estimate of costs of this measure, prepared by the Congressional Budget Office pursuant to section 403 of the Congressional Budget Act, is as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, September 27, 1989.

Hon. WENDELL H. FORD,
Chairman, Committee on Rules and Administration,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the attached cost estimate for H.R. 2358, an act to authorize appropriations for fiscal year 1990 for the Civic Achievement Award Program in Honor of the Office of Speaker of the House of Representatives, and for other purposes.

If you wish further details on this estimate, we will be pleased to provide them.

Sincerely,

ROBERT D. REISCHAUER, *Director.*

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

1. Bill number: H.R. 2358.
2. Bill title: An act to authorize appropriations for fiscal year 1990 for the Civic Achievement Award Program in Honor of the Office of Speaker of the House of Representatives, and for other purposes.
3. Bill status: As ordered reported by the Senate Committee on Rules and Administration, September 27, 1989.
4. Bill purpose: H.R. 2358 would authorize the appropriation of $1 million for the Civic Achievement Award Program for fiscal year 1990. The 1989 budget authority (included in the Library of Congress' salary and expense account) is currently $680,000, and President Reagan's budget includes $3.3 million for 1990.
5. Estimated cost to the Federal Government:

[By fiscal year, in millions of dollars]

	1990	1991	1992	1993	1994
Authorization level	1				
Estimated outlays	1				

The costs of this act fall within budget function 800.

Basis of estimate: This estimate assumes the amounts authorized will be appropriated. The estimate of outlays is based on historical spending patterns.

6. Estimated cost to State and local governments: None.

7. Estimate comparison: None.

8. Previous CBO estimate: On June 19, 1989, CBO prepared a cost estimate for H.R. 2358, as ordered reported by the Committee on House Administration, June 7, 1989. Because the House and Senate versions of the bill are identical, the estimate is the same.

9. Estimate prepared by: James Hearn.

10. Estimate approved by: C.G. Nuckols, for James L. Blum, Assistant Director for Budget Analysis.

Regulatory Impact

In accordance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the Committee on Rules and Administration does not consider that enactment of this measure would have any regulatory impact.

Changes in Existing Law

In complance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, changes in existing law made by the bill, as reported by the Committee on Rules and Administration, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, and existing law in which no change is proposed is shown in roman):

Joint Resolution of November 9, 1987

Joint Resolution providing support for the Civic Achievement Award Program in Honor of the Office of Speaker of the House of Representatives

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SEC. 2. DESCRIPTION OF THE PROGRAM.

(a) In General.—The Civic Achievement Award Program in Honor of the Office of Speaker of the House of Representatives shall be conducted by the Close Up Foundation, in cooperation with the National Association of Elementary School Principals. The program—

(1) * * *

* * * * * * *

(4) [may] *shall* include such program elements as individual and group projects, mastery of academic materials, development of library skills, and community service.

(b) Awards.—The Close Up Foundation shall provide annual awards for the program. The awards, in the form of certificates signed by the Speaker of the House of Representatives and other persons designated by the Speaker, shall be presented in the following categories:

(1) Individual students who [satisfy award standards] *participate in the program.*

(2) Classes with a specified percentage of students who [satisfy award standards] *participate in the program.*

(3) Schools with a specified percentage of students who [satisfy award standards] *participate in the program.*

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SEC. 4. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to carry out this joint resolution not more than $680,000 for the fiscal year ending September 30, 1988 (of which not more than $100,000 shall be available for reimbursement of expenses of the program incurred during the period beginning on July 1, 1987, and ending on September 30, 1987), [and] $680,000 for the fiscal year ending September 30, 1989, and *$1,033,785 for the fiscal year ending September 30, 1990.*

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